

Restrictive physical interventions and the clinical holding of children and young people

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Document Profile

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1. INTRODUCTION

1.1 Rationale

This policy is not intended to be a comprehensive manual covering all situations and methods; instead, it is a set of principles and key references which will help staff to develop practices to promote and protect the rights and best interests of their patients while working in accordance with professional standards set out by their governing body the Nursing Midwifery Council (NMC). It will highlight the requirement for staff to receive necessary training focused on proactive and preventative strategies and training to practice any necessary techniques competently.

1.2 Scope

This policy applies to staff working with children and young people in the community. However, for those being nursed under the Mental Health Act 1983 (as amended 2007), to ensure all patients receive high quality and safe care, there is specific statutory guidance on different forms of restrictive intervention (and considerations for their use) detailed in the Mental Health Act: Code of Practice (Chapter 26) (2015). Consideration also needs to be given to Jersey Law - Mental Health (Jersey) Law 2016 - and Capacity and Self Determination (Jersey) Law 2016 (age 16 and above). For young people aged over 16 years of age staff need to be aware of their professional obligations relating to the Mental Capacity Act (2005). Registered nurses are bound by a 'duty of care' (Nursing and Midwifery Council, 2018) and are accountable for promoting and protecting the rights and best interests of their patients.

1.3 Role and Responsibilities

Chief Executive Officer – has overall responsibility for ensuring there are effective arrangements in place so that staff are appropriately trained and competent to effectively fulfil their role within the organisation and to maintain the safety of patients.

Director of Governance and Care – will ensure systems are in place to update this policy in line with evidence based practice. Monitor, report and investigate incidences reported on Assures related to restrictive physical interventions and the clinical holding of children and young people.

Policy Clinical Lead (Author) – The Policy Lead will oversee the implementation and promotion of the policy across the organisation. They will be responsible for monitoring and reviewing the policy as necessary.

Education and Development – is responsible for ensuring that education governance arrangements are in place to ensure the effectiveness of the delivery of physical intervention across the Organisation and those models of teaching, learning and assessment are fit for purpose.

Operational Leads - are responsible for ensuring that high standards are maintained within their areas of responsibility and the standards set out in this policy are adhered to.

Team Leaders – It is the responsibility of each team leader to ensure staff attend all relevant statutory and mandatory training; and to monitor attendance on a routine basis. They must ensure all appropriate equipment is available and in good working order and ensure staff are appropriately trained, up dated and competent in the process within this policy.

Employee – it is the responsibility of each staff member to ensure they attend all relevant mandatory training and other training if relevant for their role to keep up to date and comply with this policy.

2. POLICY

Where the use of restrictive physical interventions or clinical holding of children and young people is concerned, staff must consider the rights of the child and the legal framework surrounding children and young people's rights, including the Human Rights Act (Human Rights Act 1998) and the European Conventions on the Rights of the Child, Consent and Capacity Assessment (UN Convention on the Rights of the Child, 1989).

Children and young people frequently undergo examinations, tests or procedures in Hospital, home, or community settings that they experience as or perceive to be frightening and/or painful. They are not always able to see the benefits of these due to age, understanding, physical or mental illness or effects of medication

The safety of children is paramount and is defined by the Working together to Safeguard Children document (Department of Heath 2015) as:

- protecting children from harm
- preventing impairment of children's health or development
- ensuring that children grow up in circumstances consistent with the provision of safe and effective care
- > taking action to enable all children to have the best outcome

Clinical holding without a child's assent/consent should only be considered when there is no alternative, and an emergency or urgent intervention needs to be performed in a safe and controlled manner.

2.1 Inclusions

There are times when children will require interventions that they will not have chosen. The actions of the health care professional will depend on the intervention, the severity of the illness or behaviour and the age and understanding of the child. These include:

- ➤ Clinical holding to carry out a planned investigation to aid diagnosis or treatment of an illness or condition. Examples of this would include taking bloods, insertion of a urethral catheter, intravenous cannula, naso gastric tube and removal of sutures or plaster of paris
- Clinical holding to carry out a life-threatening intervention or treatment
- Restrictive physical intervention that is proportionate to the situation at the time, to protect the immediate safety of the individual or others in the immediate vicinity. This is most likely to have either been an agreed action plan with the

young person and /or parent or following a verbal intent to intervene where deescalation has failed and is seen as a very rare necessity.

The key factor for a young person below 16 years consenting for themselves is in determining whether they have the 'capacity' to make the decision for themselves. Wheeler (2006) describes how there is often confusion regarding 'Fraser' and 'Gillick' in reference to English case law (see glossary of terms). The difference between Fraser and Gillick is described in the organisation's consent policy.

2.2 The Principles of Good Practice

Good decision-making about restrictive physical interventions and clinical holding requires that in all settings where children and young people receive care and treatment, there is:

- An ethos of caring and respect for the child's rights, where the use of restrictive physical interventions or clinical holding without the child/young person's assent are used as a last resort and are not the first line of intervention (Coyne & Scott 2014).
- A concerted effort to ensure that preventative and pro-active strategies (positive behavior support, de-escalation) have been explored and enacted before any restrictive intervention or clinical holding is used.
- An openness about who decides what is in the child's best interest where
 possible, these decisions should be made with the full agreement and involvement
 of children (where appropriate) and their parent or guardian.
- A clear mechanism for staff to be heard if they disagree with a decision.
- A sufficient number of staff available who are trained and confident in alternatives to holding and the use of safe and appropriate restrictive physical interventions and clinical holding techniques for children and young people.
- A record of events. This should include why the intervention or hold was necessary, who held the child, where the intervention took place, the holding method used, the length of time and any techniques needed to reduce the future need for restrictive physical interventions or clinical holding (Jeffrey, 2008).
 - The local Regulation of Care (Jersey) Law 2014 Home Care Standards need to be considered, standard 4 highlights that individuals have the right to feel safe, it highlights that restrictive physical interventions should not be used unless it has been specified within an individual's personal plan as directed by a health or social care professional. Where specified, restrictive physical interventions should only be used when a situation warrants immediate action. De-escalation techniques should always be used to avoid the need to employ restrictive physical intervention unless the risk is so exceptional that it precludes the use of deescalation.
- Staff will be fully trained and assessed as competent in the use of restrictive physical interventions.
- The person will be supported after any occasion where restrictive physical intervention has been used.

- Incidents involving restrictive physical intervention will be recorded and reviewed.
- Any use of restrictive physical intervention will be compliant with the Capacity and Self Determination (Jersey) Law 2016 / Mental Health (Jersey) Law 2016 where appropriate.
- The Jersey Care Commission will be notified of any use of restrictive physical intervention which was found to be unlawful or not in the best interest of the person.
- Care/support workers will receive debriefing after each incident where restrictive physical intervention has been required.

3. PROCEDURE

3.1 Clinical Holding

Clinical holding for a clinical procedure requires staff to:

- Give careful consideration of whether the procedure is really necessary, and whether urgency in a situation prohibits the exploration of alternatives to holding.
- Anticipate and prevent the need for holding, by giving the child information, encouragement, distraction, analgesia and, if necessary, using sedation (National Clinical Guideline Centre, 2010)
- Obtain the child's assent (expressed agreement), in all but the very youngest children, and for any situation which is not a real emergency seek the parent/carer's consent, or the consent of an independent advocate.
- Pause prior to a procedure to discuss and agree with a child and their parents/guardians what will happen during a procedure, what peoples' roles will be and if necessary what holding methods will be used, when they will be used and for how long (Bray et al 2018).
- Ensure that any holding used is the least restrictive option to meet the need and
 is used for the minimum amount of time. Staff should make skilled use of
 minimum pressure and other age-appropriate techniques, such as wrapping
 and splinting.
- Ensure parental presence and involvement if they wish to be present and involved. Parents/guardians should not be made to feel guilty if they do not wish to be present during procedures or if they do not wish to be the one to hold their child for a procedure (Homer and Bass 2010)
- Explain parents' roles in supporting their child, and provide support for them during and after the procedure.
- Comfort the child or young person where it hasn't been possible to obtain their assent, and explain clearly to them why holding them still was necessary.
- Ensure that any use of holding is fully and clearly documented in the child's plan of care and notes.

3.2 Restrictive physical intervention

The restraint of children within Family Nursing & Homecare may be required to prevent significant and greater harm to the child themselves, practitioners or others. This should only occur when proactive and preventative strategies (de-escalation, positive behavioral support) have been exhausted (NICE 2015). De-escalation techniques are a set of therapeutic interventions which use verbal and non-verbal skills to reduce the level and intensity of a difficult situation (Price & Baker 2012).

If restrictive physical interventions are needed the degree of force should be confined to that necessary to hold the child or young person for the shortest amount of time whilst minimising injury to all involved (Department of Health 2014). A decision to use any form of restrictive physical interventions, must be based on the assessment that the use of such interventions will cause less harm than not intervening (RRN 2019). This policy should be used in conjunction with the violence and aggression policy. If a child, relative or staff member is injured or harmed then an ASSURE should be complete.

The use of restrictive physical intervention requires staff to:

- Anticipate and prevent the need for restrictive physical interventions including provision of training sessions to clearly identify individual roles and responsibilities.
- Ensure (when it is likely to be necessary) there is agreement beforehand with parents and the child about what methods will be used and in what circumstances. This agreement should be clearly documented in the plan of care.
- Consider the legal implications of restrictive physical interventions. Where necessary, application should be made through the Family Courts (or equivalent in Scotland and Northern Ireland) for a specific issue order outlining clearly the appropriate restrictive physical intervention techniques to be used.
- Ensure that restrictive physical interventions are never used in a way that might be considered indecent, that could arouse any sexual feelings or expectations or re-traumatise a child or young person.
- That debriefing of the child and, where appropriate, of parents and staff, is structured and age appropriate and takes place as soon after the incident as possible.
- Effectively audit the circumstances and use of restrictive physical interventions.

3.3 Staff Requirements

Staff working with children and who may be expected to carry out restrictive physical interventions, clinical holding or working within an environment where there is a potential for violence or aggression should:-

- have knowledge and understanding of the reasons for different behaviours, as well as what can be expected for their age such as;
 - fear, phobia and irrational behaviour
 - medical conditions hypoxia, hypoglycaemia

- non-compliance and refusal of treatment as part of adolescence
- behaviours linked to learning disability, autism, mental health
- be trained and confident in de-escalation and safe and appropriate restrictive physical intervention techniques
- be confident in referral to child and adolescent mental health services for assessment of mental health capacity or illness as required (mental health policy and pathway) be confident in referral process for safeguarding (Safeguarding policy and pathways). Refer to the Family Nursing and Home Care Policy Safeguarding Policy for Adults and Children which can be found at https://www.fnhc.org.je/media/43193/safeguarding-policy-for-adults-and-children.pdf.
- > be confident in gaining urgent assistance
- be confident in addressing any related concerns with the child, young person, family, and other staff including being able to speak up when not agreeing with an action either planned or that has taken place
- participate in debriefs and regular supervision as directed by the Family Nursing & Home Care Policy Safeguarding Supervision Policy which can be found at can be found at https://www.fnhc.org.je/media/42772/safeguarding-supervison-policy-new-template-v2-apr-2016-v11.pdf
- ➤ Be fully aware of and have a working knowledge of all related policies, following the guidance set out within or accompanying them.

3.4 Staff Training

The focus of training for all staff should be on alternatives to restrictive interventions or holding (RRN, 2019), staff should be trained on the use of proactive and preventative strategies such as positive behavioral support, information provision, preparation, distraction, de-escalation and the appropriate use of local anesthetics and oral analgesics. Training should emphasise that clinical holding or restrictive physical interventions should only be used as a last resort after careful consideration of a child's rights and with clear rationale that the use of any intervention is proportionate and represents the least restrictive option.

Training provision should provide staff with an understanding of the techniques of restrictive physical intervention and clinical holding (Page & McDonnell, 2015) and should be targeted at relevant groups of staff. For example, staff working in areas such as emergency care departments, special schools, walk-in centers and GP practices should receive training in using restrictive physical interventions as well as clinical holding for procedures; staff working with children and young people in all other clinical areas should receive, as a minimum, training in clinical holding for clinical procedures and de-escalation techniques.

A greater emphasis needs to be placed on enabling staff to acquire knowledge and skills through the provision of a locally based training program. A training program provided by MAYBO or a qualified Physical intervention (PI) trainer will be available for all staff within Children's Community Nursing Team caring for children and young people within the community. Staff will be expected to attend an initial training session, followed by an updates as required by training provider.

Training will be carried out by a qualified instructor and will provide written information and practical demonstration /group work.

4. CONSULTATION PROCESS

Identify who has been involved and when including service users and partner agencies.

Name	Title	Date	
Michelle Cumming	Operational Lead for Child and Family	27/09/2020	
Clare Stewart	Operational Clinical Lead for RRRT	27/09/2020	
Elspeth Snowie	Clinical Effectiveness Facilitator	27/09/2020	
Tia Hall	Operational Lead for Adult services	27/09/2020	
Claire White	Head of Quality, Governance and Care	27/09/2020	
Justine Bell	Education and Practice Development Nurse	27/09/2020	
Gill John	Team Lead for CCNT	27/09/2020	
Fraser Bentley	Physical Intervention Trainer	25/09/2020	
Alex Watt	Lead Nurse for Children, Jersey General Hospital	21/10/2020	
Owen Hughes	Paediatric Consultant	21/10/2020	
Shane Jennings	Team manager (Family and Community Support-Additional Needs)	21/10/2020	

5. IMPLEMENTATION PLAN

A summary of how the document will be implemented with time frame

Action	Responsible Person	Planned timeline
Policy to be placed on the Procedural Document Library	Secretary/Administration Assistant (Quality and Governance Team)	Within 2 weeks following ratification
Email to all staff	Secretary/Administration Assistant (Quality and Governance Team)	Within 2 weeks following ratification

6. MONITORING COMPLIANCE

Compliance with physical interventions and clinical holding will be monitored via completed assures for staff or patient injury. Compliance will also be monitored on the training matrix of physical intervention training being attended. Evidence of non-compliance or poor standards should be referred to the operational lead, team leaders and Education department in order for development plans to be devised and additional training requirements assessed.

7. EQUALITY IMPACT STATEMENT

Family Nursing & Home Care is committed to ensuring that, as far as is reasonably practicable, the way services are provided to the public and the way staff are treated reflects their individual needs and does not discriminate against individuals or groups on any grounds.

This policy document forms part of a commitment to create a positive culture of respect for all individuals including staff, patients, their families and carers as well as community partners. The intention is to identify, remove or minimise discriminatory practice in the areas of race, disability, gender, sexual orientation, age and 'religion, belief, faith and spirituality' as well as to promote positive practice and value the diversity of all individuals and communities.

The Family Nursing & Home Care values underpin everything done in the name of the organisation. They are manifest in the behaviors employees display. The organisation is committed to promoting a culture founded on these values.

Always:

- ✓ Putting patients first
- √ Keeping people safe
- ✓ Have courage and commitment to do the right thing
- ✓ Be accountable, take responsibility and own your actions
- ✓ Listen actively
- ✓ Check for understanding when you communicate
- ✓ Be respectful and treat people with dignity
- ✓ Work as a team.

This policy should be read and implemented with the Organisational Values in mind at all times.

8. GLOSSARY OF TERMS

8.1 Restrictive physical intervention

Restrictive physical intervention is increasingly replacing the term 'physical restraint'. It is described as "any method which involves some degree of direct force to try and limit or restrict movement" (Restraint Reduction Network 2019). It should be necessary, proportionate, and justifiable and only used to prevent serious harm. Any use of planned or unplanned restrictive physical intervention should be carried out using the least restrictive interventions and for the minimum amount of time. The Restraint Reduction Network (RRN) publish useful training resources and guidance on how to minimise the use of restrictive interventions (Restraint Reduction Network Training Standards, 2019). The recent guidance (Department of Health, 2019) on reducing the need for restrictive interventions for children and young people with learning disabilities and mental health need is relevant to many children and young people within organisations providing health care. The physical restriction or barriers which prevent a child leaving, harming themselves, or causing serious damage to property are also included in the term restrictive physical intervention. All restriction of liberty in organisations providing health care is governed by the 1991 Children (Secure

Accommodation) Regulations, the Children Act 1989 (Department of Health (1997), the Children (Northern Ireland) Order (Department of Health, 1995) and the Children (Scotland) Act (Scottish Office, 1998). Young people aged over 16 years of age are covered by the Mental Capacity Act (2005).

8.2 Clinical holding

This means using limited force to hold a child still. It may be a method of helping children, with their permission, to manage a health care procedure quickly or effectively. Clinical holding has been distinguished from restrictive physical intervention by the degree of force used, the intention of the hold and the agreement of the child (Bray et al., 2014), but should still be considered a restrictive physical intervention.

Alternative terms for clinical holding include supportive holding (Jeffrey, 2008), holding still (Bray et al., 2016), therapeutic holding (Kennedy & Binns, 2016) and immobilisation (Brenner, 2007). Practitioners should be aware that clinical holding if applied without the child's assent can result in the child/young person feeling out of control, anxious and distressed (Lambrenos, McArthur, 2003; Coyne & Scott, 2014).

8.3 Gillick Competence

'Gillick Competence' refers to when a young person is deemed able to make a decision / consent for themselves. Mr Justice Woolfe (1985) stated, "...whether or not a child is capable of giving the necessary consent will depend on the child's maturity and understanding and the nature of the consent required. The child must be capable of making a reasonable assessment of the advantages and disadvantages of the treatment proposed, so the consent, if given, can be properly and fairly described as true consent."

8.4 Fraser Guidelines

'Fraser Guidelines' refer to the guidelines set out by Lord Fraser in his judgement of the Gillick case in the House of Lords (1985), which apply specifically to contraceptive advice:

- "...a doctor could proceed to give advice and treatment provided he is satisfied in the following criteria:
- 1. that the girl (although under the age of 16 years of age) will understand his advice;
- 2. that he cannot persuade her to inform her parents or to allow him to inform the parents that she is seeking contraceptive advice;
- 3. that she is very likely to continue having sexual intercourse with or without contraceptive treatment;
- 4. that unless she receives contraceptive advice or treatment her physical or mental health or both are likely to suffer;
- 5. that her best interests require him to give her contraceptive advice, treatment or both without the parental consent."

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10. APPENDIX

Appendix 1 Equality Impact Screening Tool

To be completed and attached to any publication document when submitted for approval and ratification.

Stage 1 - Screening

Title of Procedural Document: Restrictive physical interventions and the clinical holding of children and young people

Date of Assessment	09/10/2020	Responsible	CCNT
		Department	
Name of person completing	F. Blest	Job Title	Deputy Sister
assessment			

Does the policy/function affect one group less or more favourably than another on the basis of :

	Yes/No	Comments
• Age	Yes	No suitable for over 18's
Disability Learning disability; physical disability; sensory impairment and/or mental health problems e.g. dementia	Yes	Learning disabilities and physical interventions

No	
1	
No	
No	
No	
Yes	Use in caution in pregnancy
No	
No	
	No Yes No No

Stage 2 – Full Impact Assessment

What is the impact	Level of Impact	Mitigating Actions (what needs to be done to minimise / remove the impact)	Responsible Officer
Physical intervention training is being provided in relation to patients and clients under the age of 18, staff that are pregnant should not be visiting if there is a possibility that physical intervention or clinical holding is necessary.		Alternative staff complete the visit that are not pregnant.	

Monitoring of Actions

The monitoring of actions to mitigate any impact will be undertaken at the appropriate level